

HEADQUARTERS
UNITED STATES EUROPEAN COMMAND
UNIT 30400
APO AE 09131

DIRECTIVE
NUMBER 56-10

22 Sep 03

THEATER SECURITY COOPERATION (TSC) PLANNING

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1. **Summary.** This directive describes and assigns responsibilities of the United States European Command's (USEUCOM) TSC process.
 2. **Applicability.** The procedures in this directive are applicable to Headquarters, USEUCOM Directorates and Service Component Commands.
 3. **Suggested Improvements.** Send suggestions to the Plans and Policy Directorate, Strategy, Resources, and Legislative Affairs Division (ECJ5-S). Commercial: 49-711-680-5928, DSN: 430-5928.
 4. **Internal Control Systems.** This Directive has no internal control provisions and is not subject to the requirements of the internal management control program.
 5. **References.**
 - a. Security Cooperation Guidance
 - b. USEUCOM Theater Security Cooperation Strategy
 - c. USEUCOM Security Cooperation Activity Handbook
 - d. TEPMIS Working Group Charter
 - e. Executive Agent for TEPMIS Memo, 15 May 2001.
 6. **Overview.** Security cooperation encompasses all Department of Defense (DoD) interactions with foreign defense establishments to build defense relationships that promote specific U.S. security interests, develop allied and friendly military capabilities for self-defense and coalition operations, and provide U.S. forces with peacetime and contingency access and en route infrastructure. DoD and Command guidance is expressed through the Security Cooperation

This Directive supersedes ED 56-10, dated 29 September 2001.
Guidance, the USEUCOM Theater Security Cooperation Strategy and implemented through country plans and Component strategies and plans. Execution requirements are identified through

an annual security cooperation conference. The conference assesses progress on country objectives, identifies and prioritizes needed security cooperation activities, and contributes to determining resource allocations. An annual assessment of TSC efforts provides feedback on the effectiveness of policy and strategy implementation.

7. **Responsibilities**. See Enclosure 1.

8. **TSC Process**. The TSC process, an annual cycle, consists of policy, strategy, country assessment, planning, resource allocation, execution, and theater assessment (see Enclosure 2). The planning process is supported by TEPMIS, the primary planning management tool and database for security cooperation events planned and executed in USEUCOM.

a. Policy. The Secretary of Defense's Security Cooperation Guidance (SCG) provides higher headquarters direction to USEUCOM for security cooperation. The critical planning aspects of the guidance are the regional policy goals and security cooperation priorities.

b. Strategy. The SCG is implemented, with additional command guidance, through the USEUCOM Theater Security Cooperation Strategy (TSCS). The TSCS provides regional objectives, regional and select country guidance and directions for furthering U.S. interests in the area of responsibility (AOR). USEUCOM Service Component Commanders and COMSOCEUR develop supporting security cooperation strategies outlining how they will leverage Service resources and execute component security cooperation activities to support the TSCS.

c. Country Assessments. An annual security cooperation conference brings together the command's security cooperation stakeholders. The conference ensures stakeholders are aware of command guidance, assesses progress towards achieving country security cooperation objectives, identifies activities needed for accomplishing those objectives, and contributes to updating plans for each country.

d. Planning. Country plans are developed using the TSCS, Service Component strategies, Ambassador Mission Performance Plans, and information gathered from the annual security cooperation conference. The country plans specify country security cooperation objectives that support the TSCS regional objectives, identify how those country objectives are to be accomplished and delineate measures of effectiveness to assess progress. Once approved by the Deputy Commander, these plans are directive.

e. Resource Allocation. The annual security cooperation conference identifies security cooperation activities needed to accomplish the country objectives. Requested activities are prioritized, taking into consideration a range of factors and leadership guidance, for allocation to countries. The resulting prioritized requested activities lists (PRAL) constitute USEUCOM guidance to activity managers. Activity managers use the lists to request and allocate security cooperation activities and resources.

f. Execution. The HQ USEUCOM Staff, Service Components, Services, Functional Combatant Commands and Defense Agencies execute security cooperation activities with foreign defense establishments in USEUCOM's AOR that support country plans and Service

Component security cooperation strategies and plans, as appropriate. USEUCOM designated security cooperation activity managers execute prioritized activities in their purview.

g. Theater Assessment. An annual security cooperation assessment provides feedback to senior leaders on the effectiveness of security cooperation efforts. The assessment contributes to updating, modifying, or developing plans, strategies and programs.

9. TEPMIS. TEPMIS is the automated tool and database that provides a single integrated operating picture of security cooperation events planned and executed in the command. It facilitates theater security cooperation planning, resource allocation, management, reporting, and assessment.

10. Review Policy. ECJ5-S will review this directive annually.

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ENCLOSURE 1**Responsibilities**

1. ECJ5:
 - a. Develop, for Commander approval, the USEUCOM Theater Security Cooperation Strategy.
 - b. Conduct, in coordination with ECJ4, an annual security cooperation conference.
 - c. Develop, for Deputy Commander approval, country plans.
 - d. Develop security cooperation activities allocation guidance (prioritized requested activities lists (PRAL)).
 - e. Conduct an annual assessment of the theater security cooperation program.
 - f. Perform duties of Executive Agent for TEPMIS IAW memorandum 15 May 2001, Appointment of Executive Agent.
 - g. Provide security cooperation guidance to the components.
2. ECJ6:
 - a. Provide technical support for TEPMIS servers.
 - b. Inform TEPMIS Development Team of any software or hardware changes to HQ USEUCOM computers and servers that may impact TEPMIS.
3. All HQ USEUCOM Staff Directorates:
 - a. Implement security cooperation activities allocation guidance where applicable.
 - b. Participate in the annual TSC conference.
 - c. Enter security cooperation activities information into TEPMIS and maintain currency of that information. See the USEUCOM Activities Handbook for information on activities and Activity Managers. Handbook proponent office is ECJ5-S (Theater Security Cooperation Branch).
 - d. Develop supporting strategies and plans implementing the TSCS, as appropriate.
4. Component Commands:
 - a. Develop supporting strategies and plans implementing the TSCS.
 - b. Coordinate Component strategies and plans with HQ USEUCOM Director, Plans and Policy (ECJ5) to ensure conformity and unity of effort.
 - c. Implement security cooperation activities allocation guidance where applicable.
 - d. Ensure entry of security cooperation activities information into TEPMIS and maintain currency of that information. See the USEUCOM Activities Handbook for information on activities and activity managers.
 - e. Designate a TEPMIS Functional Administrator. TEPMIS proponent office is ECJ5-S (Theater Security Cooperation Branch).
 - f. Inform USEUCOM TEPMIS Development Team of any software or hardware changes to servers that may impact TEPMIS.
 - g. Conduct, in coordination with HQ USEUCOM, assessments on the effectiveness of TSC plans and security cooperation activities.

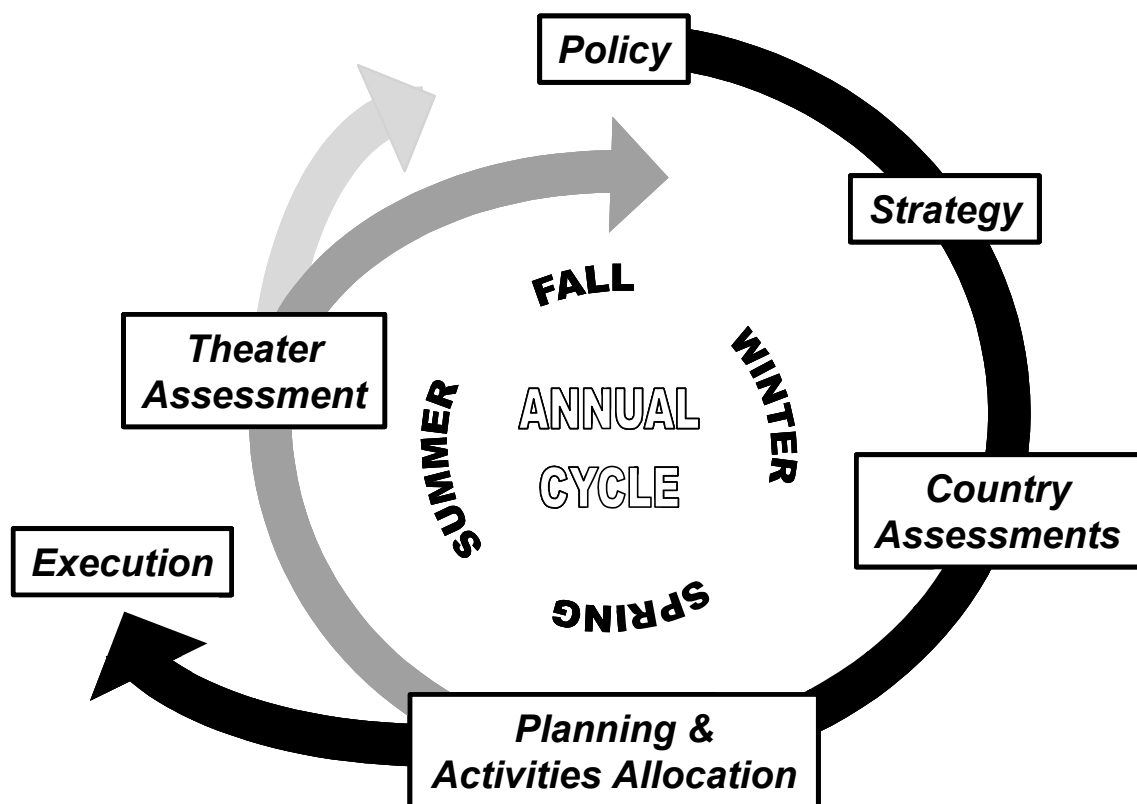
ENCLOSURE 1 (Cont)

5. Activity Managers:

- a. Implement security cooperation activities allocation guidance (the PRAL) where applicable.
- b. Enter security cooperation activities information into TEPMIS and maintain currency of that information. See the USEUCOM Activities Handbook for information on activities and activity managers. Handbook proponent office is ECJ5-S (Theater Security Cooperation Branch).

ENCLOSURE 2

USEUCOM's annual theater security cooperation planning cycle



Policy	Secretary of Defense's Security Cooperation Guidance (SCG).
Strategy	USEUCOM Theater Security Cooperation Strategy (TSCS), derived from the SCG and other command guidance.
Country Assessments	Conducted prior to the annual TSC conference by the Defense Attaches (DATTs) and Offices of Defense Cooperation (ODCs).
Planning & Activities Allocation	At the annual TSC conference the country assessments are reviewed, needed resources (TSC activities) identified and prioritized, and draft country plans refined (prior to coordination and staffing).
Execution	Approved country plans.
Theater Assessment	Reviews implementation and execution of the TSCS; a source for updating the TSCS and country plans; may be used by OSD for policy changes.